

Friday, 27 March 2026

**OVERVIEW AND SCRUTINY BOARD**

A meeting of **Overview and Scrutiny Board** will be held on

**Wednesday, 8 April 2026**

commencing at **5.30 pm**

The meeting will be held in the Banking Hall, Castle Circus entrance on the left corner of the Town Hall, Castle Circus, Torquay, TQ1 3DR

**Members of the Committee**

Councillor Long (Chair)

Councillor Cowell

Councillor Douglas-Dunbar

Councillor Fellows

Councillor Foster

Councillor Johns

Councillor Law

Councillor Spacagna (Vice-Chair)

Councillor Stevens

Councillor Tolchard

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**A Healthy, Happy and Prosperous Torbay**

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# OVERVIEW AND SCRUTINY BOARD AGENDA

1. **Apologies**  
To receive apologies for absence, including notifications of any changes to the membership of the Board.
2. **Minutes** (Pages 5 - 10)  
To confirm as a correct record the minutes of the meeting of the Board held on 11 March 2026.
3. **Declarations of Interest**
  - a) To receive declarations of non pecuniary interests in respect of items on this agenda  
  
**For reference:** Having declared their non pecuniary interest members may remain in the meeting and speak and, vote on the matter in question. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.
  - b) To receive declarations of disclosable pecuniary interests in respect of items on this agenda  
  
**For reference:** Where a Member has a disclosable pecuniary interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.  
  
**(Please Note:** If Members and Officers wish to seek advice on any potential interests they may have, they should contact Governance Support or Legal Services prior to the meeting.)
4. **Urgent Items**  
To consider any other items that the Chair decides are urgent.
5. **Cockington Court** (To Follow)  
To review the operation of Cockington Court.
6. **Review of Memorial Bench Policy** (To Follow)  
To review the Divisional Director of Place Operations' evaluation of customer feedback and any potential changes to the Memorial Bench Policy following the Notice of Motion to Cabinet on 16 December 2025.
7. **Overview and Scrutiny Annual Report 2025/2026** (Pages 11 - 30)  
To approve the Overview and Scrutiny Annual Report for 2025/2026 for submission to adjourned Annual Council meeting on 14 May 2026.

- 8. Initial Overview and Scrutiny Work Programmes 2026/2027**  
To approve the initial Work Programme for the Overview and Scrutiny Board and note the emerging Work Programmes for the Children and Young People's Overview and Scrutiny Sub-Board and the Adult Social Care and Health Overview and Scrutiny Sub-Board for 2026/2027.

(Pages 31 - 58)

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## **Minutes of the Overview and Scrutiny Board**

**11 March 2026**

**:- Present :-**

Councillor Long (Chair)

Councillors Brook, Cowell, Douglas-Dunbar, Johns, Law, Spacagna (Vice-Chair),  
Stevens, Strang and Tolchard

(Also in attendance: Councillors Billings, Bryant (virtually), Bye, Carter (virtually),  
David Thomas, Jacqueline Thomas and Tyerman (virtually))

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### **56. Apologies**

It was reported that, in accordance with the wishes of the Conservative Group, the membership of the Board had been amended to include Councillors Strang and Brook in place of Councillors Fellows and Foster for this meeting only. Apologies were also received from Councillors Chris Lewis and Tranter (who were represented by Councillor David Thomas).

### **57. Minutes**

The minutes of the meeting of the Board held on 11 February 2026 were confirmed as a correct record and signed by the Chair.

### **58. Declarations of Interest**

Councillor Brook declared a non-pecuniary interest in respect of the item in Minute 59 as a Member of the English Riviera Business Improvement District Board.

Alan Denby, Director of Pride in Place, declared a personal interest in respect of the item in Minute 59 as a Non-Executive Director on the English Riviera Business Improvement District Board.

### **59. Call-In of Cabinet's Decision on Implementation of the English Riviera Beach Standards**

The Board had before it details of a call-in by five Members of the Council of the decision of the Cabinet regarding the implementation of the English Riviera Beach Standards (ERBS). The Call-in Promoter, Councillor Law explained her reasons for the call-in as set out in the submitted call-in notice. Members discussed concerns over lack of consultation and engagement in the development of the ERBS, evidence around zones for different activities and potential impacts on safety, and what benefit the ERBS had over the current Blue Flag scheme in terms of water quality and testing.

The Cabinet Member for Pride in Place, Transport and Parking, Councillor Billings responded to each of the questions raised by the call-in notice – a detailed written response has been published on the website see [\(Public Pack\)Implementation of English Riviera Beach Standards Call-in Response Agenda Supplement for Overview and Scrutiny Board, 11/03/2026 17:30.](#)

The key points included that the ERBS:

- Would apply to all beaches in Torbay, whereas the Blue Flag scheme only applied to six beaches, namely Breakwater, Brixham; Broadsands, Paignton; Meadfoot, Torquay; Oddicombe, Torquay; Preston, Paignton; and Torre Abbey Sands, Torquay. This did not include the most popular beach which was Goodrington.
- Would be used as a tool to promote all of the Council's beaches and include visual inspections by SWISCo and Harbour staff in addition to the formal water quality tests carried out by the Environment Agency.
- Would enable the Council to invest the funding previously allocated to Blue Flags to be spent locally on improvements to the beaches and facilities.

The Board heard representations from Ms Julie Brandon (member of the public) and Ms Grace Clifford (Ocean Conservation Trust). Ms Clifford welcomed working with the Council in the future to help promote Torbay's beaches and encourage use by as many people as possible utilising the expertise from the Ocean Conservation Trust.

Resolved (unanimously):

1. that no further action be taken in respect of the call-in of the Cabinet's decision on the implementation of the English Riviera Beach Standards; and
2. that Cabinet be recommended to consider the lessons learned from the call-in of the Cabinet's decision on the implementation of the English Riviera Beach Standards regarding communication and engagement and review their approach to future decisions; and to include the Ocean Conservation Trust in the stakeholder panel; and
3. that the Overview and Scrutiny Board receive an annual update on the effectiveness of the implementation of the new English Riviera Beach Standards.

(Note: prior to consideration of the item in Minute 59, Councillor Brook declared a non-pecuniary interest as a Member of the English Riviera Business Improvement District Board.

Alan Denby, Director of Pride in Place, declared a personal interest as a Non-Executive Director on the English Riviera Business Improvement District Board.)

## **60. Performance Report 2025/26 – Quarter 3**

The Board scrutinised the submitted Performance Report for Quarter 3 2025/2026 which provided an overview of the performance of the Council working towards the

ambitions and priorities within the Community and Corporate Plan and the Council Business Plan. 132 performance indicators had been identified and 32 projects.

Members raised the following questions:

- What barriers caused the slow uptake of Ward Funds across multiple wards?
- What support do Members need to ensure full spend of their Ward Funds within the financial year?
- What proportion of rolled-over funds remain unallocated, and what was the risk of underspend?
- What were the root causes behind fluctuating enforcement case numbers year-on-year and when was it expected to reduce case timescales and backlog to the target levels?
- What specific interventions were improving housing placements for care leavers?
- Why was the percentage of care-experienced young people not in education, employment or training (NEET) significantly below target?
- Why was BP86 number of people supported into work much worse than target and what was being done to address this?
- Why were some indicators still missing targets or data (e.g. BP03 MyView)?
- Why was BP30 Number of families in B and B accommodation longer than 6 weeks this quarter (to whom we owe a housing duty) showing worse than target?

The following responses were received:

- Ward Funds were rolled over from the previous year where they were not allocated, partly due to a slowdown at the end of the year, and reminders had been sent to Members. Processes had been streamlined, particularly those involving SWISCo which was working better. It was noted that Shiphay had not submitted its bid as it was awaiting further information about parks use. It was suggested that a more open bid would be submitted to enable the funds to be allocated.
- The number of open enforcement cases had reduced to 544, showing consistent sustained effort, but it was not possible at this stage to confirm when the target would be met. There had been improved cross-Council working and clearer performance expectations had contributed. A Planning Lawyer had been recruited to support enforcement which would also help resolve cases quicker.
- Since the report had been written there were now 296 cared for children, which was moving in the right direction.
- It had been a good year for recruiting foster carers and there had been a reduction in the number of care leavers in unsuitable accommodation since new accommodation had come on stream.
- The NEET target for care experienced young people was very ambitious and Torbay Council was broadly similar to other authorities, but we want to do better. The Council was establishing an employment hub at Parkfield for care experienced young people.

- The support into work target (BP86) was lower than expected due to slow recruitment of the UK Shared Prosperity Fund (UKSPF) provider and challenges engaging relevant partners. The Council was actively working with the provider and businesses to help place people in work.
- Targets were blank where indicators were annual measures and data was not yet available e.g. MyView.
- BP30 was showing worse than target due to one family being in B and B accommodation at the time of the report, they have since been placed into more suitable accommodation. Performance in temporary accommodation was seeing good movement, and the Council was helping people move into their permanent homes.

## 61. Annual Review of the Council's Climate Change Action Plan

The Leader of the Council, Councillor David Thomas outlined the submitted report which provided an annual update on the Torbay Council Climate Change Action Plan 2024-2026 and the Torbay Climate Partnership's Greener Way for Our Bay Action Plan and responded to questions, together with the Principal Climate Emergency Officer, Jacqui Warren.

Members asked questions in respect of the following:

- Why was Torbay's baseline carbon year 2008 rather than aligning with national 1990 baselines?
- How far down would you have to drill to get to the heat source for geothermal energy and did we believe we would get geothermal at Brixham?
- What was the number of homes receiving heat pump advice?
- How many households that received advice successfully accessed grants or installed measures?
- What was the plan for supporting residents after current funding streams close?
- Has Make It Net Zero Torbay ended, and if so, what alternative funding sources were being explored?
- What proportion of the Stagecoach electric fleet was operational, and what challenges remain?
- How will the Council quantify the carbon impact of artificial intelligence (AI) and cloud-based data storage moving forward?
- What policy changes may be needed to include digital energy use in carbon footprint reporting?

The following responses were received:

- Although the national Net Zero Emission baseline was 1990, central Government only started collating local authority territorial emissions (including Torbay) from 2008 onward, making it the practical baseline.
- The geothermal feasibility study was funded by the South West Net Zero Hub. (A written response would be provided on the depth reviewed under this study.) More generally for geothermal projects, drilling would be 3,000–5,000 metres and entail high financial risk (potential cost £2m). Based on the study carried

out Officers were advised to pursue alternative low carbon options, which would be more cost effective.

- Energy efficiency support was offered through Eco Advice, who offer home visits to assess suitability. Approximately 300+ residents have received advice, over the last two years. (A written response would be provided on the specific numbers helped with energy efficiency support and the amount of grants provided.)
- Make It Net Zero programme had supported 200 businesses. One business had a 68% reduction in fuel bills as a result of this support. The programme ends in March 2026 and was now oversubscribed. The Council was looking at alternative grants.
- There was a total of 55 electric Stagecoach buses, this includes the original fleet of 49 electric buses and an additional 6 secured through additional funding, which will enable electric buses to be used when the operational fleet is in for service. About half of the new busses were currently in operation, with driver training ongoing to roll out the remaining fleet.
- Where AI is used on site already, the carbon emissions are included in the Council's carbon footprint. If off-site they are not. In respect of offsite digital emissions. Currently all projects should use a tackle climate change impact assessment tool to consider a range of environmental impacts and to build in actions to reduce any negative environmental impacts. This would include AI projects. Specifically on AI, the Council's Redesign Programme Board have initially reviewed the broader environmental impacts of AI and data centres. As a result of this review, a small group of officers across Procurement, IT and the Climate team will now explore practical actions that can be carried out to reduce the environmental impacts associated to the use of AI across the Council.
- Officers are exploring how to incorporate decarbonisation of the Council's supply chain, and subject to approval from Directors, will ask for large value suppliers for specific carbon reduction plans. This would include suppliers of AI projects.

Resolved (unanimously):

1. that the Overview and Scrutiny Board note the good progress being made to deliver the Torbay Council Climate Change Action Plan 2024-2026 and that more work will be required to work towards meeting the 2030 net zero carbon council target and the 2050 zero carbon Torbay target; and
2. Members thanked those for their hard work in delivering the targets within the Torbay Council Climate Change Action Plan and Torbay Climate Partnership's Greener Way for Our Bay Action Plan.

## **62. Social Mobility in Torbay**

This item was deferred to enable sufficient time for a full discussion.

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Chair

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# Overview and Scrutiny Annual Report 2025/2026

April 2026



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# Foreword

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This year has been one of significant activity for Torbay Council's Overview and Scrutiny function. Across the Overview and Scrutiny Board, the Children and Young People's Overview and Scrutiny Sub-Board, and the Adult Social Care and Health Overview and Scrutiny Sub-Board, Members have continued to provide rigorous challenge, support the improvement of services, and ensure accountability to Torbay's residents.

The programme of work between May 2025 and April 2026 demonstrates a sustained focus on housing for care experienced young people, children's mental health, adult safeguarding, public health issues, and major health service change proposals. Our Boards and Sub-Boards have reviewed key areas of performance, scrutinised the development of local strategies, and engaged with partners across the NHS, public health, children's services, and the voluntary sector.

We continued to take a leading role in the Leader and Cabinet's Budget development for 2026/2027 and I am pleased that our recommendations informed the final budget proposals. In addition to the budget, the Board and its Sub-Boards have investigated several issues and I believe has made a notable difference in some of the key decisions made by the Cabinet, the public and private sector partners.

This report gives details of the work which has been undertaken by Overview and Scrutiny over the course of the 2025/2026 Municipal Year.

I would like to take this opportunity to thank everyone who has played a part in contributing towards the work of the Council's Overview and Scrutiny Boards, Sub-Boards and Panels.

Councillor Swithin Long  
Overview and Scrutiny Co-ordinator

# 1. Key information about Overview and Scrutiny

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## The operation of overview and scrutiny

Torbay Council's Overview and Scrutiny system continues to act as a critical friend to decision-makers, providing independent review and constructive challenge. Its purpose is to improve services through transparency, accountability, and public involvement.

The Overview and Scrutiny Co-ordinator (Councillor Long) is supported by Scrutiny Lead Members:

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- Councillor Law – Children's Services;
  - Councillor Johns – Adult, Community Services, Public Health and Inequalities;
  - Councillor Cowell – Housing, Finance, Corporate Services and Place Based Services; and
  - Councillor Douglas-Dunbar – Place Development, Economic Growth and Culture.

The Overview and Scrutiny Board meets monthly with Spotlight Reviews and Task and Finish Panels created to consider topics in greater detail. During the last year the following Members have served on the Overview and Scrutiny Board: Councillors Atiya-Alla, Brook, Bryant, Cowell, George Darling, Douglas-Dunbar, Fellows, Foster, Fox, Harvey, Johns, Law, Barbara Lewis, Long, Maddison, Penny, Spacagna, Stevens, Tolchard and Twelves.

There are two dedicated Sub-Boards:

The Adult Social Care and Health Overview and Scrutiny Sub-Board provides greater focus on issues in relation to adult social care and health and fulfils the statutory health overview and scrutiny function and normally meets monthly.

This Board comprised of five Councillors and was Chaired by the Scrutiny Lead for Adult, Community Services, Public Health and Inequalities - Councillor Johns. During the last year the following Members have served on the Sub-Board: Councillors Brook, Bryant, Steve Darling, Douglas-Dunbar, Fellows, Foster, Johns, Long, Penny, Spacagna and Tolchard. Representatives from Healthwatch Torbay and the Voluntary Sector Network were appointed as non-voting co-opted members on the Board to help provide independent expert advice.

The Children and Young People's Overview and Scrutiny Sub-Board is responsible for overview and scrutiny of Children's Services and meets bi-monthly.

This Sub-Board comprised of five Councillors and was Chaired by the Scrutiny Lead for Children's Services – Councillor Law. During the last year the following Members have served on the Sub-Board: Councillors Fellows, Foster, Law, Nicolaou, Tolchard and Twelves. Representatives from Devon and Cornwall Police, Play Torbay, Voluntary and Community Sector and Alternative Provision (Education) as well as the Statutory Co-opted Members from the Church of England Diocese and a Primary Parent Governor also help provide the voice of the child or young person and provide independent expert advice. Young People working with Sound

Communities also attended some meetings and provided valuable insight and questioning.

## Scrutiny's Role

To make recommendations to the Cabinet, Council or key partners in accordance with following principles:

- Focusing on the issues which matter.
- Policy Development is of equal importance to “holding to account”.
- The Forward Plan is the key tool for managing the decision making process.
- The relationship between overview and scrutiny and the Cabinet should seek to complement one another.

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All Councillors should have the opportunity to help shape policy decisions at an early stage.

## Meetings:

- Are open to the public to attend.
  - Typically last 2-3 hours.
  - Meet regularly (during the daytime and evenings).
  - Have a formal structure, but are run in an accessible way.
  - Papers are published on the Council's website at [Committee structure \(torbay.gov.uk\)](http://torbay.gov.uk/committee-structure).
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## Residents and stakeholders can get involved by:

- Attending public meetings;
  - Giving evidence to one of the Panels, Boards/Sub-Boards; and
  - Sending in comments about a review.
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## 2. Snapshot of scrutiny development in 2025/2026

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### Focusing on the issues which matter

The Adult Social Care and Health Overview and Scrutiny Sub-Board has undertaken the statutory health scrutiny duty (on behalf of the main Board) providing oversight of health services in Torbay and clinical services across the peninsula and has also taken part in masterclass sessions run by Devon County Council. It has held our health partners to account including Torbay and South Devon NHS Foundation Trust, One Devon and NHS England for delivery of services to the residents of Torbay.

The Overview and Scrutiny Board continued to receive regular reports on the Council's revenue and capital budgets and monitor key performance indicators, this includes monitoring performance and compliance of all of the Council's housing stock and former TorVista Homes housing stock. It has closely monitored and challenged the performance and outcomes for children holding the Cabinet and our key partners to account through the Children and Young People's Overview and Scrutiny Sub-Board. As well as monitored and challenged the performance and outcomes for adults holding the Cabinet and our key partners to account through the Adult Social Care and Health Overview and Scrutiny Sub-Board

### Equal importance placed on policy development

The Overview and Scrutiny Board and its Sub-Boards provided feedback during the development of the following Council's key policies and strategies, as well as monitoring progress against delivery such as the following:

- Play Improvement Strategy
- Housing Policies
- Torquay Town Centre Place Vision
- Paignton Town Centre Place Vision
- Brixham Town Centre Place Vision and Torbay Vision
- Annual Review of the Events Strategy as aligned with Destination Management Plan
- Annual Review of the Council's Climate Change Action Plan
- Torbay Youth Justice Plan 2025-26
- Torbay Safeguarding Children Partnership Annual Report
- Fostering Annual Report 2024 - 2025
- Best Start in life – Torbay's Local Plan
- Homelessness and Rough Sleeping Action Plan
- Healthwatch Annual Report 2025
- Public Health Annual Report 2025/26
- Women's Safety and Domestic Abuse Strategy
- Care Quality Commission (CQC) Adult Social Care Assessment Report and Improvement/Action Plan
- Men's Health Strategy 2026

## Complementing the work of the Cabinet

The Overview and Scrutiny Board continue to seek to complement the work of the Cabinet, with Quarterly Overview and Scrutiny Leadership meetings held between the Overview and Scrutiny Co-ordinator, Overview and Scrutiny Board Vice-Chairman, Group Leaders and Chairman of the Audit Committee to review work programmes and determine where Overview and Scrutiny can add value.

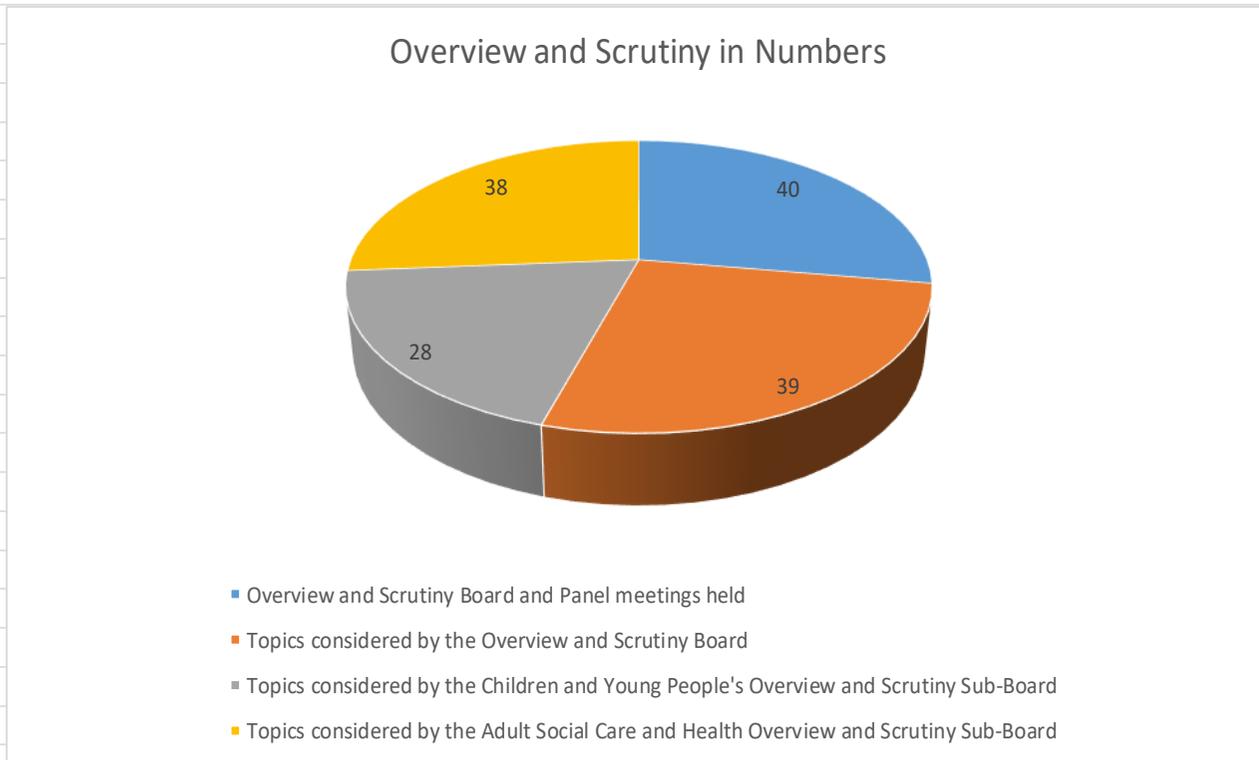
## Pre-Briefings and Work Planning

Monthly briefings have enabled better member engagement and more focussed debate at Board meetings, developing key lines of questioning and exploring upcoming items to ensure relevant items are considered at the right time with key attendees invited to contribute towards discussions. They have also monitored implementation of recommendations and received updates on topics to determine if they should be included in the Work Programmes, which freed up capacity for the main Board to focus on delivering its Work Programme. The Forward Plan was also used as a tool to identify key issues for consideration by the Board and Sub-Boards.

Workshops were held during March to develop the draft Work Programmes for the two Sub-Boards for Children and Adults. These were open to all Councillors, Directors and Co-opted Members of the Sub-Boards to enable them to contribute and share ideas on the focus Overview and Scrutiny in 2026/2027. All Councillors and Directors were invited to review and contribute towards the Work Programme for the Main Board for 2026/2027.

### 3. Overview and Scrutiny in Numbers 2025/2026

Overview and Scrutiny Board and Panel meetings held	40
Topics considered by the Overview and Scrutiny Board	39
Topics considered by the Children and Young People's Overview and Scrutiny Sub-Board	28
Topics considered by the Adult Social Care and Health Overview and Scrutiny Sub-Board	38



## 4. Snapshot of some of the Key Achievements 2025/2026

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### Overview and Scrutiny Board

Over the last 12 months Overview and Scrutiny has focussed on delivering its main Work Programme with meetings dedicated to spotlight reviews rather than undertaking longer task and finish groups, except for the annual Priorities and Resources Review Panel which considered the Cabinet's draft Budget Proposals for 2025/2026 and the Local Government Reorganisation Review Panel which undertook a number workshop sessions to help inform the Council's response to Local Government Reorganisation in Devon. Members found that this enabled a greater focus on a single topic with key stakeholders invited to contribute. Quarterly meetings focussed on monitoring the Council's Revenue and Capital Budget and key Performance Indicators which helped to hold decision makers to account for delivery of the budget and Community and Corporate Plan.

### Spotlight Review of Water and Flooding

Further to the successful Spotlight Review of Drainage and Flooding in 2024, the Overview and Scrutiny Board held a Spotlight Review on issues of concern regarding water and flooding. The Panel heard evidence from the Regulatory Manager (Water) - Environment Agency, South West Catchment Co-ordinator - Environment Agency, Head of Local Government Affairs – South West Water (SWW), Head of Developer Services – SWW, Operations Manager Waste Water Services – SWW; and Chief Executive Officer -

English Riviera Business Improvement District (ERBID) Company Ltd.). The Review resulted in:

- improved communication and greater public engagement with the Council, residents and South West Water (SWW) on key campaigns to encourage responsible use of water and disposal of fats and oils and other pollutants which can cause blockages to sewers or other environmental hazards;
- improved relationships between the Council and Environment Agency and South West Water and better engagement on key strategic issues e.g. revised Torbay Local Plan;
- raising awareness of the dedicated SWW Council Enquiry email for Councillors and encouraging Councillors to share concerns and raise awareness of any events that may have impacted so that SWW could log, track and respond in a timely manner; and
- encouraging the public to report leaks and use water efficient measures to help reduce the amount of water used by residents.

The full details on this Spotlight Review can be viewed at [Agenda for Overview and Scrutiny Board on Wednesday, 29 October 2025, 5.30 pm.](#)

Full details of the work of the Overview and Scrutiny Board can be viewed at [Committee details - Overview and Scrutiny Board.](#)

## **Continued to Support Children's Services Improvement Journey**

The Children and Young People's Overview and Scrutiny Sub-Board has had a busy year working with and holding to account the Director of Children's Services and Cabinet Member for Children's Services and our key partners across a wide range of topics, including school attendance and exclusions, emotional wellbeing and mental health support and youth justice. The Sub-Board has also contributed towards the Council maintaining a 'Good' Ofsted rating through its questioning and holding decision-makings to account to continuous improvement.

## **Continued Focus on supporting the most vulnerable children**

Members continued to champion additional support to the most vulnerable children throughout Torbay. Having already helped to ensure that free school meals were automatically rolled out to all those entitled to receive them through auto enrolment in Primary and Secondary Schools, the Sub-Board was also instrumental in encouraging this to be rolled out across early years settings, recognising the key benefits of free school meals to a child's learning and development.

## **Service Changes at the St Margaret's Academy and The Spires College Hearing Impairment Units**

Members reviewed the Service Changes at the St Margaret's Academy and The Spires College Hearing Impairment Units following an earlier Councillor call for action and referral of a petition from Full Council. They received evidence from a petitioner, One Devon Integrated Care Board (ICB), National Deaf Society, St Margaret's Academy, The Spires College and Director of Children's Services. The outcomes included providing clearer communication and information to those impacted by the proposal and challenging misconception in the community and parents' understanding regarding the proposal, especially around those children who were not entitled to receive provision through the units. School Leaders were also requested to consider how they deliver sensitive news to parents and families in the future.

More information on this issue can be found at [Agenda for Children and Young People's Overview and Scrutiny Sub-Board on Monday, 2 June 2025, 1.30 pm](#)

## Spotlight Review on Education

Members undertook a spotlight review on education which gave them more time to look into education in greater detail and provided useful background which will help Members to develop a greater understanding of issues impacting on education and enable them to take this learning forward into future sessions.

More information on this review can be found at [Agenda for Children and Young People's Overview and Scrutiny Sub-Board on Monday, 9 February 2026, 2.00 pm](#)

Full details of the work of the Children and Young People's Overview and Scrutiny Sub-Board can be viewed at [Browse Meetings - Children and Young People's Overview and Scrutiny Sub-Board](#).

## Scrutiny of Adult Social Care and Health

Over the past year, the Adult Social Care and Health Sub-Board has focused on understanding the complexities of Adult Social Care and Health. The Sub Board continued to hold the Torbay and South Devon NHS Foundation Trust to account for the delivery and quality of services at Torbay Hospital and received regular updates.

## Developing a case for change for cardiovascular disease, cardiology and cardiac surgery services

Following high levels of concern from Torbay residents, the Sub-Board considered the Integrated Care Board's (ICB) proposals for developing a case for change for cardiovascular disease, cardiology and cardiac surgery services. Members heard evidence from the Medical Director Secondary Care ICB and Medical Director Royal Devon and Exeter Foundation Trust), the Chief Medical Officer from Devon Integrated Care Board (ICB), Healthwatch Torbay and Heart Campaign. The outcomes from the meeting were to highlight the strength of concern from Torbay residents which resulted in the ICB having greater engagement with Councillors, residents and the Heart Campaign as they develop their case and ensuring greater engagement with the Sub-Board on any other significant changes to health care affecting Torbay's residents.

More information on this issue can be found at [Agenda for Adult Social Care and Health Overview and Scrutiny Sub-Board on Wednesday, 6 August 2025, 2.00 pm](#)

## Section 75 Agreement for the Integrated Care Model

The Sub-Board considered whether or not it felt that there was a substantial change to service delivery in both health and social care which may result in a 'duty to consult' should the Torbay and South Devon NHS Foundation Trust ("the Trust") decide to serve notice, bringing an end to the Section 75 Agreement for the integrated care model for delivery of community health and adult social care services with Torbay Council and the Integrated Care Board ("ICB"). Members heard evidence from Chief Executive of the Trust, Chief Strategy and Planning Officer of the Trust, Chief Nursing Officer from the ICB, Director of Adults and Communities, Torbay Council and Cabinet Member for Adult and Community Services, Public Health and Inequalities.

The key outcomes from the meeting were that Members felt that the proposal to end the Agreement would amount to a substantial change in both health and adult social care service delivery in the area of Torbay and requested the Trust to delay making a decision until it had carried out a full consultation. The matter was also referred to the Secretary of State for Health and Social Care on the grounds that the proposal constitutes a substantial service change/reconfiguration to health services for the Torbay area, and the Trust has a 'duty to consult' before taking a decision to end the Agreement and the requirement for an impact assessment to inform the decision. The Trust's response confirmed that they do not believe that there is a substantial change to service or requirement to consult but demonstrated a commitment to continued working with the Council and ICB on a way forward.

More information on this issue can be found at [Agenda for Adult Social Care and Health Overview and Scrutiny Sub-Board on Wednesday, 4 February 2026, 3.00 pm](#)

Full details of the work of the Adult Social Care and Health Overview and Scrutiny Sub-Board can be viewed at [Browse meetings - Adult Social Care and Health Overview and Scrutiny Sub-Board](#).

## 6. Topic List

### Overview and Scrutiny Board

- Call-in of the Cabinet's Decision on Brokenbury Solar Farm
- Play Improvement Strategy
- Housing Policies
- Performance Report - Quarter 4 2024-25
- Budget Monitoring 2024/2025 Quarter 4 Outturn
- Update on Planning Service for the Future – Development Management
- SWISCo Annual Report and Business Plan
- Torbay Housing Delivery Plan Annual Review
- Torre Abbey New Beginnings Chapter One
- Local Government Reorganisation in Devon
- Annual Review of Key Performance Indicators for the Special Educational Needs and Disabilities (SEND) Local Area Strategy
- Performance Report 2025/26 - Quarter 1
- Budget Monitoring 2025/26 Quarter 1
- Torquay Town Centre Place Vision
- Report of the Local Government Reorganisation Task and Finish Group
- Overview Report for Safer Torbay (Community Safety Partnership)
- Call-In of Cabinet's Decision on Community Grant Fund - Funding Awards Tranche 1
- Update on Local Government Association Peer Review
- Spotlight Review on Water and Flooding
- Budget Monitoring - Revenue and Capital Quarter 2 2025/2026
- Performance Report 2025/26 – Quarter 2
- Paignton Town Centre Place Vision
- Local Government Reorganisation in Devon

- Brixham Town Centre Place Vision and Torbay Vision
- Update on capital investment to implement the Play Park Improvement Strategy
- Operation Brighter Bay and Town Centres
- Annual Review of the Events Strategy as aligned with Destination Management Plan
- Torbay Economic Development Company - Closure and re-integration into Torbay Council
- Revenue and Capital Budget 2026/2027 - Report of the Overview and Scrutiny Board
- Budget Monitoring - Revenue and Capital Quarter 3 2025/2026
- Performance Report 2025/26 - Quarter 3
- Torre Abbey Business Plan
- Call-In of Cabinet's Decision on Implementation of the English Riviera Beach Standards
- Annual Review of the Council's Climate Change Action Plan
- Social Mobility in Torbay
- Cockington Court
- Review of Memorial Bench Policy
- Overview and Scrutiny Annual Report 2025/2026
- Initial Overview and Scrutiny Work Programme 2026/2027

### Children and Young People's Overview and Scrutiny Sub-Board

- Care Experienced, Including Housing for Care Experienced Young People
- Early Years Sufficiency
- Children and Young People's Overview and Scrutiny Sub-Board Work Programme 2025/2026

- Children and Young People's Overview and Scrutiny Sub-Board Action Tracker
- Service Changes at the St Margaret's Academy and The Spires College Hearing Impairment Units
- Torbay Youth Justice Plan 2025-26
- Youth Provision and Physical Activity
- Family First Partnership Programme - 6 Month Update
- Children and Young People's Overview and Scrutiny Sub-Board Action Tracker
- Torbay Safeguarding Children Partnership Annual Report
- Exploitation and Children Missing Update
- Exclusions and Absence
- Children and Young People's Overview and Scrutiny Sub-Board Action Tracker
- Young and Young Adult Carers Update
- Emotional Wellbeing and Mental Health Support for Children and Young People
- Wraparound Programme
- Fostering Annual Report 2024 - 2025
- Children and Young People's Overview and Scrutiny Sub-Board Action Tracker
- NHS Devon - One Devon's Children's Strategic Approach and Action Plan
- NHS One Devon Children and Young People Long Term Conditions
- 0-5s with School Nursing and Family Hubs - Update
- Children and Young People's Overview and Scrutiny Sub-Board Action Tracker
- Spotlight Review on Education
- Special Educational Needs and Disabilities (SEND) Performance
- Child Exploitation and Missing Children Update
- Ofsted Report

- Best Start in life – Torbay's Local Plan
- Children and Young People's Overview and Scrutiny Sub Board Action Tracker

## **Adult Social Care and Health Overview and Scrutiny Sub-Board**

- Update on the Prevent and Modern Slavery Workstream
- Review of Women's Health in Torbay
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- MacMillan Torbay Community Engagement Project
- Draft Adult Social Care Market Position Statement
- Adult Social Care Self-Assessment
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Homelessness and Rough Sleeping Action Plan
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Developing a case for change for cardiovascular disease, cardiology and cardiac surgery services
- Illicit sales of illegal tobacco and vapes
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Healthwatch Annual Report 2025
- Public Health Annual Report 2025/26
- Spotlight Review of Adult Safeguarding
- Annual Review of Building a Brighter Future Programme
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Women's Safety and Domestic Abuse Strategy

- Multiple Complex Needs (MCN) Alliance Review
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Public Health Update on Suicide Prevention and Baton of Hope Torbay
- Public Health Update on Winter Readiness and Year Round Resilience to Adverse Weather and Infections
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Oral Health and Dental Access Update
- Winter Plan
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Section 75 Agreement for the Integrated Care Model with Torbay Council
- Torbay and Devon Safeguarding Adult Partnership Annual Report 2024/25
- Care Quality Commission (CQC) Adult Social Care Assessment Report and Improvement/Action Plan
- Overview of the Adult Social Care Market
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Key Public Health Updates
- Men's Health Strategy 2026
- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker
- Adult Social Care Transformation Programme and new ways of working for 2026/2027 following Care Quality Commission Visit
- A deep dive report into the drug and alcohol service commissioned by Torbay Council
- Adult Social Care and Health Overview and Scrutiny Sub-Board Work Programme 2026/2027

- Adult Social Care and Health Overview and Scrutiny Sub-Board Action Tracker

## Panels

- Priorities and Resources Review Panel
- Local Government Reorganisation

## 7. Current and Future Work Programme

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The Overview and Scrutiny work programme needs to be flexible in order to address any issues that arise throughout the Municipal Year. A number of new topics were added to the programme during the year and the timing of some of the items was varied to enable key items to be considered in a timely manner.

The Work Programmes for 2026/2027 will be submitted to Overview and Scrutiny Board on 8 April 2026 and then to the subsequent Sub-Boards.

Overview and Scrutiny will continue with its flexible approach to work programming to ensure that it is able to react to issues as they arise and in respect of Task and Finish Review Panels and Spotlight Reviews, which will be subject to available staff resources.

## 8. Call-in of decisions

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The call-in process is one of the mechanisms which can be used to hold the Cabinet to account. The purpose of a call-in is to examine the decisions reached by the Cabinet (or other decision makers) and the reasoning behind those decisions. The process enables further public debate to be held on the subject. The Overview and Scrutiny Board can then consider whether in their view, the decision was appropriate and make recommendations accordingly.

There were three call-ins during 2025/2026.

- Call-In of Cabinet's Decision on Brokenbury Solar Farm – the outcome of the call-in was to refer the decision back to the Cabinet for reconsideration on the grounds that Board considers that there was insufficient evidence available to the Cabinet at the time it made its decision and recommends in reconsidering the decision, that Cabinet receives a detailed business case which sets out all of the risks and mitigations of delivering the solar farm in-house for transparency of the decision. The Cabinet considered the recommendations of the Overview and Scrutiny Board but reconfirmed their original decision – see [\(Public Pack\)Minutes Document for Cabinet, 13/05/2025 17:30 and Cabinet Response to Overview and Scrutiny Recommendations.pdf](#)
- Call-In of Cabinet's Decision on Community Grant Fund - Funding Awards Tranche 1 – the outcome of the call-in was no further action. However, the Board recommended that the Cabinet be recommended to ensure that detailed information on

the applications for Tranche 2 be included in the report, with an Appendix setting out detailed information on the successful applications for Tranche 1 and a process for letting unsuccessful applicants know the outcome. The Cabinet accepted this recommendation and reviewed the process for Tranche 2.

- Call-In of Cabinet's Decision on Implementation of the English Riviera Beach Standards – the outcome of the call-in was no further action but the Cabinet was requested to consider the lessons learned from the call-in of the Cabinet's decision on the implementation of the English Riviera Beach Standards regarding communication and engagement and review their approach to future decisions; and to include the Ocean Conservation Trust in the stakeholder panel. The Overview and Scrutiny Board would then monitor the implementation of the new Beach Standards annually.

## 9. Councillor Call for Action

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Any Member of the Council can ask for Overview and Scrutiny to request officers to prepare a report on a topic for overview and scrutiny. There have been no new Councillor Call for Action requests in the past twelve months. However, Members have identified new topics for inclusion such as a review of the Memorial Bench policy through the Monthly Overview and Scrutiny Briefings.

## 10. Community involvement

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The Overview and Scrutiny Boards and Panels engage with a wide selection of groups, organisations and individuals. We welcome the opportunity to hear from members of the public at our meetings whose input is important in understanding the concerns and needs of our communities. To support this approach and in addition to the statutory education co-opted members the Children and Young People's Overview and Scrutiny Sub-Board includes a number of non-voting co-opted members to provide independent expert advice and help represent the voice of the child and young person.

Representatives from Healthwatch Torbay and the Voluntary Sector Network were also appointed as non-voting co-opted members on the Adult Social Care and Health Overview and Scrutiny Sub-Board to help provide independent expert advice together with relaying a service user perspective.

### How to get involved in overview and scrutiny

- **Attend meetings** – our scrutiny meetings are open to the public and you are welcome to come along and listen to the debate and discussion. Please note that reports may be considered in private if they contain confidential information.
- **Ask a question or make a point** – if you would like to make a representation at a meeting, please email [governance.support@torbay.gov.uk](mailto:governance.support@torbay.gov.uk) at least two days before the meeting so that we can let the Chairman know in advance. It is helpful to know what you would like to raise in order for it to be considered at the appropriate time during the discussions.

- **Request a review** – if there is something you think scrutiny could look at, then let us know via [governance.support@torbay.gov.uk](mailto:governance.support@torbay.gov.uk)
- **Consultation and participation** – you could be asked for your views on an issue or be invited to provide specialist knowledge you might have by being a witness in a scrutiny review.

### Contact Us

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[www.torbay.gov.uk/scrutiny](http://www.torbay.gov.uk/scrutiny)



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**DRAFT**

**Initial Overview and Scrutiny Board Work Programme 2026/2027 – Draft V3 for publication**

Approved on ??? - Updated 13/3/26 by Teresa Buckley

**To be scheduled**

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
TBC	Board	Update on Playing Pitch Strategy and Sports Strategy	To receive an update on the Playing Pitch Strategy and Sports Strategy.
TBC	Board	Torre Abbey Business Plan 2026-2030	To review the Torre Abbey Business Plan for 2026-2030 and make recommendations to the Cabinet (requested at Board on 11.2.26)

## Timetable of Meetings

Shaded meetings represent quarterly budget and performance meetings – no other items should be included on these meetings unless they are timebound.

Date	Meeting	Issue	Outcomes and Objectives
3 June 2026	Board	Performance Quarter 4	<p>To review the Council's key performance indicators and make recommendations to the Cabinet</p> <p>(Note: future reports to include more detail within the performance report under the sections where the performance is not meeting its target.)</p>
3 June 2026	Board	Budget Monitoring Q4 Outturn	<p>To consider the Budget Monitoring Report for Quarter 4 (to include Revenue Budget and Capital Budget monitoring together with financial and delivery details of the Capital Programme) and make recommendations to the Cabinet</p> <p><b>Note:</b> future Budget Monitoring reports include more detail on the Higher Needs Element of the Dedicated Schools Grant and Safety Valve (requested at O&amp;S 6 November 2024.) Collection rates to include percentages e.g. what does good look like compared to the budget (requested O&amp;S 11 February 2026).</p> <p>Members requested future reports include the following (12 February 2025):</p> <ul style="list-style-type: none"> <li>headings on each page of tables to make them easier to follow;</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			<ul style="list-style-type: none"> <li>the description relating to the Waste Disposal budget to be expanded to make it clearer to understand what was covered e.g. recycling and residual waste;</li> <li>a column for the capital projects approval date by Capital and Growth Board to give an indication of the speed to deliver the project; and</li> <li>Overview and Scrutiny Board wants to monitor progress of Legal Services Staffing and what the Council has to do to stop relying on locums and know how many vacancies there are and how many agency workers.</li> </ul>
8 July 2026	Board	SWISCo Annual Report and Business Plan	<p>To review the SWISCo Annual Report and Business Plan and make recommendations to the Cabinet. Previously due January/February each year but moved to July to fit with Council reporting schedule).</p> <p>What plans have been put in place to manage the former Torbay Coast and Countryside Trust land?</p> <p>Future reports to include what weed work had been done as a comparison over the last five years (requested Overview and Scrutiny Board 4.12.25)</p>
8 July 2026	Board	Costs and efficiencies arising from the transfer of the TDA to Torbay Council	To review the costs and efficiencies arising from the transfer of the TDA to Torbay Council.

Date	Meeting	Issue	Outcomes and Objectives
			(requested at Board on 14 January 2026 – Members to determine what they want to be included within the report)
12 August 2026	Board	Performance Quarter 1	<p>To review the Council’s key performance indicators and make recommendations to the Cabinet</p> <p>(Note: future reports to include more detail within the performance report under the sections where the performance is not meeting its target.)</p>
12 August 2026	Board	Budget Monitoring Q1	<p>To consider the Budget Monitoring Report for Quarter 1 (to include Revenue Budget and Capital Budget monitoring together with financial and delivery details of the Capital Programme) and make recommendations to the Cabinet</p> <p><b>Note:</b> future Budget Monitoring reports include more detail on the Higher Needs Element of the Dedicated Schools Grant and Safety Valve (requested at O&amp;S 6 November 2024.) Collection rates to include percentages e.g. what does good look like compared to the budget (requested O&amp;S 11 February 2026).</p> <p>Members requested future reports include the following (12 February 2025):</p> <ul style="list-style-type: none"> <li>• headings on each page of tables to make them easier to follow;</li> <li>• the description relating to the Waste Disposal budget to be expanded to make it clearer to understand what was covered e.g. recycling and residual waste;</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			<ul style="list-style-type: none"> <li>• a column for the capital projects approval date by Capital and Growth Board to give an indication of the speed to deliver the project; and</li> <li>• Overview and Scrutiny Board wants to monitor progress of Legal Services Staffing and what the Council has to do to stop relying on locums and know how many vacancies there are and how many agency workers.</li> </ul>
12 August 2026	Board	Annual Review of the Destination Management Plan	To review the delivery of the English Riviera Destination Management Plan 2022 – 2030 (to be reviewed annually or sooner if there are concerns, to ensure that delivery of the Plan remain achievable, arising from Events, Culture and Tourism Review)
9 September 2026	Board	Safer Communities Torbay Annual Review	<p>The 2026 annual Safer Communities Torbay report includes an update on the implementation of the following:</p> <ul style="list-style-type: none"> <li>• Tracking crime, ASB and health data from police and other partners.</li> <li>• Gathering feedback from the community and partners through regular consultation and informal engagement including assessing fear of crime.</li> <li>• Conducting qualitative assessments of interventions.</li> <li>• Maintaining an overarching risk register against delivery of this strategy.</li> <li>• Conducting focussed assurance activity based on risk.</li> <li>• Carrying out ‘deep dives’ into emerging issues or areas of concern.</li> <li>• Producing quarterly and annual performance reports.</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			<ul style="list-style-type: none"> <li>• Carrying out an annual 'health check' on how we are doing as a partnership against our stated principles.</li> <li>• Annual review of Domestic Abuse and Sexual Violence.</li> </ul>
14 October 2026	Spotlight Review	Water and Flooding	<p>To undertake an annual spotlight review on water and flooding.</p> <p>Key lines of enquiry to include:</p> <ul style="list-style-type: none"> <li>• Annual update on SWW activities, including storm overflows.</li> <li>• Annual update on Environment Agency activities.</li> </ul> <p>Invitees:            South West Water            Environment Agency            Director of Pride in Place            Engineering Service Lead            Councillors Chris Lewis and Billings (Cabinet Members)</p>
11 November 2026	Board	Performance Quarter 2	<p>To review the Council's key performance indicators and make recommendations to the Cabinet</p> <p>(Note: future reports to include more detail within the performance report under the sections where the performance is not meeting its target.)</p>
11 November 2026	Board	Budget Monitoring Q2	<p>To consider the Budget Monitoring Report for Quarter 2 (to include Revenue Budget and Capital Budget monitoring together with financial and delivery details of the Capital Programme) and make recommendations to the Cabinet</p>

Date	Meeting	Issue	Outcomes and Objectives
			<p><b>Note:</b> future Budget Monitoring reports include more detail on the Higher Needs Element of the Dedicated Schools Grant and Safety Valve (requested at O&amp;S 6 November 2024.) Collection rates to include percentages e.g. what does good look like compared to the budget (requested O&amp;S 11 February 2026).</p> <p>Members requested future reports include the following (12 February 2025):</p> <ul style="list-style-type: none"> <li>• headings on each page of tables to make them easier to follow;</li> <li>• the description relating to the Waste Disposal budget to be expanded to make it clearer to understand what was covered e.g. recycling and residual waste;</li> <li>• a column for the capital projects approval date by Capital and Growth Board to give an indication of the speed to deliver the project; and</li> <li>• Overview and Scrutiny Board wants to monitor progress of Legal Services Staffing and what the Council has to do to stop relying on locums and know how many vacancies there are and how many agency workers.</li> </ul>
9 December 2026	Board	Update on Special Educational Needs and Disabilities (SEND) Local Area Strategy	Update on the Special Educational Needs and Disabilities (SEND) Local Area Strategy following stock take.

Date	Meeting	Issue	Outcomes and Objectives
9 December 2026	Board	Annual Review of Operation Brighter Bay and Operation Town Centres	To review the implementation of Operation Brighter Bay and Operation Town Centres projects
6 January 2027	Board	Annual Review of the Events Strategy as aligned with Destination Management Plan	To review the delivery of the Torbay Council English Riviera (Outdoor) Events Strategy 2021 – 2027.
6 January 2027	Board	Revenue and Capital Budget 2027/2028 – Report of the Overview and Scrutiny Board	To agree the final report of the Priorities and Resources Review 2027/2028 on the Revenue and Capital Budget for 2027/2028.
10 February 2027	Board	Performance Quarter 3	<p>To review the Council’s key performance indicators and make recommendations to the Cabinet</p> <p>(Note: future reports to include more detail within the performance report under the sections where the performance is not meeting its target.)</p>
10 February 2027	Board	Budget Monitoring Q3	<p>To consider the Budget Monitoring Report for Quarter 3 (to include Revenue Budget and Capital Budget monitoring together with financial and delivery details of the Capital Programme) and make recommendations to the Cabinet</p> <p><b>Note:</b> future Budget Monitoring reports include more detail on the Higher Needs Element of the Dedicated Schools Grant and Safety Valve (requested at O&amp;S 6 November 2024.) Collection rates to</p>

Date	Meeting	Issue	Outcomes and Objectives
			<p>include percentages e.g. what does good look like compared to the budget (requested O&amp;S 11 February 2026).</p> <p>Members requested future reports include the following (12 February 2025):</p> <ul style="list-style-type: none"> <li>• headings on each page of tables to make them easier to follow;</li> <li>• the description relating to the Waste Disposal budget to be expanded to make it clearer to understand what was covered e.g. recycling and residual waste;</li> <li>• a column for the capital projects approval date by Capital and Growth Board to give an indication of the speed to deliver the project; and</li> <li>• Overview and Scrutiny Board wants to monitor progress of Legal Services Staffing and what the Council has to do to stop relying on locums and know how many vacancies there are and how many agency workers.</li> </ul>
10 February 2027	Board	Annual Review of the Torre Abbey Annual Business Plan	<p>To review the annual Business Plan for Torre Abbey together with details of performance against the previous plan (arising from Events, Culture and Tourism Review).</p> <p>To receive an update on the Torre Abbey Christmas Market and Bay of Lights for 2026.</p>
10 March 2027	Board	Annual Review of English Riviera Beach Standards	<p>To review the implementation of the English Riviera Beach Standards introduced in 2026 (requested at the Board on 11 May 2026).</p>

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
10 March 2027	Board	Annual Review of the Carbon Neutral Council Action Plan	To review the implementation of the Carbon Neutral Council Action Plan.
7 April 2027	Board	Overview and Scrutiny Annual Report 2026/2027	To approve the Overview and Scrutiny Annual Report for 2025/2026 for submission to Annual Council on May 2026.
7 April 2027	Board	Initial Overview and Scrutiny Work Programme 2027/2028	To approve the initial Work Programme for the Overview and Scrutiny Board and note the emerging Work Programmes for the Children and Young People's Overview and Scrutiny Sub-Board and the Adult Social Care and Health Overview and Scrutiny Sub-Board.

**Other issues to be considered:**

Topic	Actions required by Board Members
<p data-bbox="203 248 689 284">Priority and Resources 2027/2028</p> <p data-bbox="300 323 658 359">P&amp;R 1 = December 2026</p> <p data-bbox="300 399 539 434">Revenue Budget</p> <ul data-bbox="300 438 909 627" style="list-style-type: none"> <li data-bbox="300 438 595 474">• Budget Overview</li> <li data-bbox="300 477 779 512">• Chief Finance Officer's Report</li> <li data-bbox="300 515 613 550">• Fees and Charges</li> <li data-bbox="300 553 640 588">• Reserves Statement</li> <li data-bbox="300 592 909 627">• Financial Sustainability Plans Summary</li> </ul> <p data-bbox="300 667 517 702">Capital Budget</p> <ul data-bbox="300 707 902 863" style="list-style-type: none"> <li data-bbox="300 707 577 742">• Capital Strategy</li> <li data-bbox="300 745 797 780">• Treasury Management Strategy</li> <li data-bbox="300 783 902 818">• Grant Funding Pending Business Case</li> <li data-bbox="300 821 815 857">• Updated Capital Investment Plan</li> </ul> <p data-bbox="300 935 1099 1007">P&amp;R 2 = December 2026 – split to be confirmed for P&amp;R 1 and 2</p> <p data-bbox="300 1046 1066 1190">P&amp;R 3 = January 2027 - to pick up issues not covered from first two meetings plus update from final budget announcement and agree outline recommendations to Board</p> <p data-bbox="203 1230 506 1265">O&amp;B = January 2027</p>	<p data-bbox="1126 248 1962 320">Dates to be confirmed once the budget timetable has been agreed.</p> <p data-bbox="1126 360 1912 395">Members to identify key lines of enquiry and attendees.</p>

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**Initial Adult Social Care and Health Overview and Scrutiny Sub-Board Work Programme 2026/2027 – V1 – for publication**

**Approved:**

Last Updated: 19/03/26

Pipeline 2026/2027 (dates to be confirmed):

1. Healthwatch Report on resident's experience with Adult Social Care
2. ICB to bring a future update on the Developing a case for change for cardiovascular disease, cardiology and cardiac surgery services (from meeting held on 6 Aug)
3. Carers Strategy Action Plan
4. Review of GP Surgeries
5. Public Health activities regarding healthy weight/nutrition with a focus on older people.

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
21 May 2026	Board	Better Care Fund Performance and Outcomes	To review the current Better Care Fund schemes and seek assurances against delivery of performance improvements
18 June 2026	Board	Adult Social Care Commissioning Plan	To receive an update on the Adult Social Care Commissioning Plan from Divisional Director of Adult Social Care
16 July 2026	Board	Annual Review of Building a Brighter Future	To receive an annual Review of the Building a Brighter Future Programme for Torbay and South Devon NHS Foundation Trust –
16 July 2026	Board	Torbay and South Devon NHS Foundation Trust Quality Account 2026	To review an annual Review of the Building a Brighter Future Programme for Torbay and South Devon NHS Foundation Trust
16 July 2026	Board	Quarterly progress on Adult Social Care Improvement Plan	To receive a quarterly update on the progress on the Adult Social Care Improvement Plan
3 September 2026	Board	Masterclass on the changes to the ICB clustering	To receive a masterclass on the changes to NHS Devon ICB Clustering
3 September 2026	Board	Public Health Annual Report 2026/2027	To review the emerging Public Health Annual Report on Healthy Ageing for 2026/2027
3 September 2026	Board	Healthwatch Annual Report 2026	To receive the Healthwatch Annual Report for 2026 and consider if there are areas which the Sub-Board wishes to review in more detail. (30 mins)

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
8 October 2026	Board	Torbay System Winter Plan	To receive an update on the Torbay System Winter Plan from NHS Devon ICB, Health Partners and Director of Public Health
5 November 2026	Board	Annual Review of Dentistry Provision in Torbay	To receive an annual update from NHS Devon ICB and Torbay Public Health on oral health and dental access in Torbay.
5 November 2026	Board	Quarterly progress on Adult Social Care Improvement Plan	To receive a quarterly update on the progress on the Adult Social Care Improvement Plan
17 December 2026	Board	NHS Neighbourhoods Implications	To receive an update on the Implications of NHS Neighbourhoods  Key line of enquiry: What palliative care services are available in Torbay?
14 January 2027	Board	Annual Update on Adult Social Care Market	To receive an annual update from the Divisional Director of Adult Social Care on the Adult Social Care Market, including the Quality of Care and Domiciliary Care  Key line of enquiry: There is inconsistency around how people access dentistry in care homes, what the CQC is doing about it. How does the CQC ensure that wider health outcomes are being met in care homes.  (Note: CQC to be invited to attend this meeting)
14 January 2027	Board	New Ways of Working Update (to include Case Management Record Replacement System)	To receive an update from the Director of Adults and Community Services on the new ways of working for adult social care, including the implementation of the new case management system

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
18 February 2027	Board	Annual Update on the Pharmacy First Service	To receive an annual update on the Pharmacy First Service from the Director of Public Health and Director for Primary Care, NHS Devon
11 March 2027	Board	Quarterly progress on Adult Social Care Improvement Plan	To receive a quarterly update on the progress on the Adult Social Care Improvement Plan
15 April 2027	Board	Annual Social Care and Health Overview and Scrutiny Sub-Board Work Programme 2027/28	To approve the work programme for the Sub-Board for the 2027/2028 Municipal Year.

**Interim Children and Young People’s Overview and Scrutiny Sub-Board Work Programme 2026/2027 V3 – for publication**

Approved **18 May 2026** - Updated 16/3/2026 by Teresa Buckley

**Items to be scheduled:**

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
To be confirmed	Children and Young People’s Overview and Scrutiny Sub-Board	Adopt South West Annual Report	To receive the Adopt South West Annual Report
To be confirmed	Children and Young People’s Overview and Scrutiny Sub-Board	Locality Model	Locality Model: <ul style="list-style-type: none"> <li>• What lessons have been learned from the Locality Model Pilot and how can this be used to improve performance and consistency across all schools in Torbay?</li> <li>• What is being done to improve access to speech and language therapy? What is the impact of this work and how is the data demonstrating this?</li> </ul>
TBC	Children and Young People’s Overview and Scrutiny	Family Hub Sustainability	To review the long-term sustainability of the three Family Hubs in Torbay and the early help services they provide including the role of the Learning Academy, better start for life, early years and wraparound childcare following the end of Government Funding.

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
	Sub-Board		
TBC	Children and Young People's Overview and Scrutiny Sub-Board	Update on Mockingbird Pilot	To review the success of the Mockingbird Pilot and next steps
TBC	Children and Young People's Overview and Scrutiny Sub-Board	RISE	To receive an update from the Department for Education on the details the governance and key performance indicators (KPI's) of the projects covered by RISE.
TBC	Spotlight Review	Young People's Voice	To undertake a spotlight review to hear the voice of young people.  Detailed scope to be developed.

### **Timetable of Meetings**

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
18 May 2026	Children and Young People's Overview and Scrutiny Sub-Board	Regional Adoption Agency Joint Scrutiny Group Annual Report	To receive the Report of the Regional Adoption Agency Joint Scrutiny Group

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
18 May 2026 (TBC)	Children and Young People's Overview and Scrutiny Sub-Board	Children's Continuous Improvement Board Update	To receive an update on the Children's Continuous Improvement Plan and Children's Reforms
18 May 2026	Children and Young People's Overview and Scrutiny Sub-Board	Young People's Drug and Alcohol Services	To review access to Young People's Drug and Alcohol Services  Key lines of enquiry: <ul style="list-style-type: none"> <li>• How is access to Young People's Drug and Alcohol Services Promoted?</li> <li>• How is drug safety taken into account?</li> <li>• How has this impacted on young people's health and wellbeing?</li> </ul>
18 May 2026	Children and Young People's Overview and Scrutiny Sub-Board	Early Years Sufficiency (six monthly)	To review the sufficiency of Early Years placements  Key line of enquiry: <ul style="list-style-type: none"> <li>• What action is being taken by the Council to influence the market and ensure that there are sufficient early years places available to meet the demands across the whole of Torbay?</li> <li>• What is happening regarding preparedness for the new requirements coming into force in September?</li> <li>• Do we have over capacity of placements with the falling birth population?</li> </ul>
18 May 2026 (TBC)	Children and Young People's	Youth Justice Service (six monthly)	To receive an update on the Youth Justice Service and consider the Youth Justice Service Annual Plan and make recommendations to the Cabinet.

Date	Meeting	Issue	Outcomes and Objectives
	Overview and Scrutiny Sub-Board		<p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• What work or activities are being undertaken to reduce anti-social behaviour?</li> <li>• What is the current situation with the premises?</li> <li>• What is the number of first time entrance to the service and what is being done to reduce this?</li> <li>• What diversionary work is planned for the Summer holidays?</li> <li>• What is the role of the Youth Service what they are delivering for young people?</li> <li>• What open access youth provision is currently available to young people, not just via the Youth Services but on a wider scale?</li> </ul>
18 May 2026	Children and Young People's Overview and Scrutiny Sub-Board	Children and Young People's Overview and Scrutiny Sub-Board Work Programme 2026/2027	To approve the initial Work Programme for the Children and Young People's Overview and Scrutiny Sub-Board for 2026/2027.
27 July 2026	Children and Young People's Overview and Scrutiny Sub-Board	Children's Services Self-Assessment	To review the draft Children's Services Self-Assessment which provides an annual position on performance of Children's Services.

<b>Date</b>	<b>Meeting</b>	<b>Issue</b>	<b>Outcomes and Objectives</b>
27 July 2026	Children and Young People's Overview and Scrutiny Sub-Board	Fuel Poverty Pilot	Results of Fuel Poverty Pilot be presented to a future meeting (requested 19 January 2026).
28 September 2026	Children and Young People's Overview and Scrutiny Sub-Board	Regional Fostering Hubs	To consider the impact of Regional Fostering Hubs.
28 September 2026	Children and Young People's Overview and Scrutiny Sub-Board	Torbay Local Area Special Educational Needs and Disability (SEND) (six monthly)	To receive update on Torbay Local Area Special Educational Needs (SEND) Joint Inspection Improvement Notice.  Key lines of enquiry: <ul style="list-style-type: none"> <li>To consider the action plan arising from the SEND Inspection Update carried out in March 2025.</li> <li>To consider the impact of the review of home to school transport and how children with SEND are being supported to travel to and from school.</li> </ul> (Agreed at Overview and Scrutiny Board 13 August 2025)
28 September 2026	Children and Young People's	Exploitation and Children Missing (six monthly)	To receive an update on Exploitation and children missing

Date	Meeting	Issue	Outcomes and Objectives
	Overview and Scrutiny Sub-Board		The report to include a case study to show the difference that has been made to children and their families and provides an update on the move of the Exploitation Team within the communities. (requested at meeting on 29.9.25)
28 September 2026	Children and Young People's Overview and Scrutiny Sub-Board	Exclusions and Absence (six monthly)	<p>To review exclusions and absence.</p> <p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• To receive the latest qualified exclusion data and the views of those children who have been excluded.</li> <li>• To receive an update on the new Local Authority Attendance Duties and Home Education.</li> <li>• To receive an update on children on a part time timetable (including the numbers coming off a part time timetable) or on roll but not attending children, children educated other than at school (EOTAS) and children educated through Alternative Provision.</li> <li>• Breakdown by gender and age of primary school children Elected Home Educated (EHE);</li> <li>• Identification of children who have not started school in EHE;</li> <li>• Number of pupils on free school meals who are excluded or suspended;</li> <li>• Number of suspensions due to uniform issues;</li> <li>• Support available during exclusions/suspensions and whether children are actually at home;</li> <li>• Detailed information on Year 11 pupils and actions to reduce school changes; and</li> <li>• Whether EHE children are known to the Exploitation Team.</li> <li>• What support is given to early years providers, primary and secondary schools where English is a second language? How is the effectiveness of the support being monitored?</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
28 September 2026	Children and Young People's Overview and Scrutiny Sub-Board	Torbay Safeguarding Children Partnership Annual Report	<p>To consider the Torbay Safeguarding Children Partnership Annual Report</p> <p>To include feedback on the June repeated safeguarding dip sampling from the Core Groups e.g. around long term neglect.</p>
23 November 2026 (TBC)	Children and Young People's Overview and Scrutiny Sub-Board	Youth Justice Service (six monthly)	<p>To receive an update on the Youth Justice Service and consider the Youth Justice Service Annual Plan and make recommendations to the Cabinet.</p> <p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• What work or activities are being undertaken to reduce anti-social behaviour?</li> <li>• What is the current situation with the premises?</li> <li>• What is the number of first time entrance to the service and what is being done to reduce this?</li> <li>• What diversionary work is planned for the Summer holidays?</li> </ul>
23 November 2026	Children and Young People's Overview and Scrutiny Sub-Board	Early Years Sufficiency (six monthly)	<p>To review the sufficiency of Early Years placements</p> <p>Key line of enquiry:</p> <ul style="list-style-type: none"> <li>• What action is being taken by the Council to influence the market and ensure that there are sufficient early years places available to meet the demands across the whole of Torbay?</li> <li>• What is happening regarding preparedness for the new requirements coming into force in September?</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			<ul style="list-style-type: none"> <li>• Do we have over capacity of placements with the falling birth population?</li> </ul> (Requested at meeting 18 November 2024)
23 November 2026	Children and Young People's Overview and Scrutiny Sub-Board	Children's Emotional Wellbeing and Support with a Focus on SEND	To review the support for children's emotional wellbeing with a focus on Special Educational Needs and Disabilities (SEND), including the NHS Devon Mental Health and Emotional Wellbeing Strategy and Plan.  Key lines of enquiry: <ul style="list-style-type: none"> <li>• To review the outcomes framework for mental health in schools (Torbay Lead for Mental Health Team to be invited).</li> <li>• To consider access to mental health services for children and young people diagnosed with autism.</li> <li>• To consider how the community and voluntary sector is being supported to assist families when young people are on waiting lists for Child and Adolescent Mental Health Services (CAMHS) or who don't meet the threshold.</li> <li>• How has access to CAMHS improved?</li> <li>• When is it expected to take less than 18 weeks to receive an CAMHS assessment?</li> <li>• What action is being taken to reduce waiting lists to ensure young people get access to support sooner?</li> <li>• How has access to the Schools Mental Health Programme been improving outcomes for young people?</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			Invite member(s) from Schools Mental Health Team to future meeting when discussing CAHMS (requested 17 November 2025 meeting).
23 November 2026	Children and Young People's Overview and Scrutiny Sub-Board	Fostering Annual Report	To consider the Fostering Children Annual Report and make recommendations to the Cabinet.
18 January 2027	Children and Young People's Overview and Scrutiny Sub-Board	One Devon's Children's Strategic Approach and Action Plan	To receive an annual update on the implementation of the One Devon's Children's Strategic Approach and Action Plan (added Sub-Board 29 January 2026)
18 January 2027	Children and Young People's Overview and Scrutiny Sub-Board	One Devon's annual update on long term conditions for children and young people	<p>To receive an annual update from One Devon on long term conditions for children and young people (requested Sub-Board 29 January 2026).</p> <p>Key line of enquiry: What is the current position regarding neurodiversity support?</p>
18 January 2027	Children and Young People's	Ofsted Report	To receive the Ofsted Report

Date	Meeting	Issue	Outcomes and Objectives
	Overview and Scrutiny Sub-Board		
15 March 2027	Children and Young People's Overview and Scrutiny Sub-Board	Torbay Local Area Special Educational Needs and Disability (SEND) (six monthly)	<p>To receive update on Torbay Local Area Special Educational Needs (SEND) Joint Inspection Improvement Notice.</p> <p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• To consider the action plan arising from the SEND Inspection Update carried out in March 2025.</li> <li>• To consider the impact of the review of home to school transport and how children with SEND are being supported to travel to and from school.</li> <li>• What are the expectations on Torbay Council following the Government's changes to SEND?</li> <li>• To receive an update on the SEND Reform Plan?</li> </ul> <p>(Agreed at Overview and Scrutiny Board 13 August 2025) (Note: Members of the Overview and Scrutiny Board to be invited to the meeting for this item – requested at monthly O&amp;S meeting on 3.9.25)</p>
15 March 2027	Children and Young People's Overview and Scrutiny Sub-Board	Exclusions and Absence (six monthly)	<p>To review exclusions and absence.</p> <p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• To receive the latest qualified exclusion data and the views of those children who have been excluded.</li> <li>• To receive an update on the new Local Authority Attendance Duties and Home Education.</li> </ul>

Date	Meeting	Issue	Outcomes and Objectives
			<ul style="list-style-type: none"> <li>• To receive an update on children on a part time timetable (including the numbers coming off a part time timetable) or on roll but not attending children, children educated other than at school (EOTAS) and children educated through Alternative Provision.</li> </ul> <p>Key lines of enquiry:</p> <ul style="list-style-type: none"> <li>• breakdown by gender and age of primary school children in EHE;</li> <li>• identification of children who have not started school in EHE;</li> <li>• number of pupils on free school meals who are excluded or suspended;</li> <li>• number of suspensions due to uniform issues;</li> <li>• support available during exclusions/suspensions and whether children are actually at home;</li> <li>• detailed information on Year 11 pupils and actions to reduce school changes; and</li> <li>• whether EHE children are known to the Exploitation Team.</li> </ul>
15 March 2027	Children and Young People's Overview and Scrutiny Sub-Board	Exploitation and Children Missing (six monthly)	<p>To receive an update on Exploitation and children missing</p> <p>The report to include a case study to show the difference that has been made to children and their families and provides an update on the move of the Exploitation Team within the communities. (requested at meeting on 29.9.25)</p>

Annual reports to Cabinet to be circulated to Sub-Board as useful background documents:

- Local Authority Designated Officer Annual Report
- Independent Reviewing Officer Annual Report

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